#### **RESOLUTION NO. 2011-175**

# A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ELK GROVE ADOPTING THE AMERICANS WITH DISABILITIES ACT APPLICATION AND APPEALS PROCESS

WHEREAS, on July 8, 2010 the Elk Grove City Council approved having City staff perform Americans with Disabilities Act (ADA) Certification Services for eligible riders; and

WHEREAS, the ADA and Federal Transit Administration (FTA) have detailed requirements for the screening of applications, including legally required timelines for application processing, notification and appeals; and

WHEREAS, the attached ADA Application and Appeals Process is modeled after the processes used by Sacramento Regional Transit prior to the transition so that passengers using the process will find continuity and familiarity.

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Elk Grove does hereby adopt the Americans with Disabilities Act (ADA) Application and Appeals Process, attached to this resolution as Exhibits A and B respectively.

**PASSED AND ADOPTED** by the City Council of the City of Elk Grove this 14<sup>th</sup> day of September 2011.

STEVEN M. DETRICK, MAYOR of the CITY OF ELK GROVE

ATTEST:

APPROVED AS TO FORM:

IASON LINDGREN CITY CITERK

INTERIM CITY ATTORNEY

JONATHAN HOBBS.

#### **EXHIBIT A**



# e-van Eligibility Certification is conducted at: City of Elk Grove, Transit Services 8401 Laguna Palms Way Elk Grove, CA 95758

PHONE: 916-627-3555, FAX: 916-691-3173

Thank you for inquiring about eligibility for ADA Paratransit Service. The City of Elk Grove and *e-van*'s ADA Paratransit service is a "Safety Net" for people with physical, cognitive or visual disabilities that are functionally unable to independently use the fixed-route service either all of the time, temporarily or only under certain circumstances. Enclosed are the ADA Paratransit Application and Eligibility Brochure that explains ADA Paratransit Service. Please read the Eligibility Brochure carefully before completing your application.

# The Steps in the Eligibility Process

- 1. Request the application packet and read the Eligibility Brochure that is enclosed.
- 2. Complete the Paratransit Application that follows this page.
- 3. Mail your signed and completed application and statement from your healthcare provider to: City of Elk Grove Transit Services, Attn: ADA Certification, 8401

  Laguna Palms Way, Elk Grove, CA 95758. An incomplete application will be returned and will delay processing.
- 4. You may be asked to attend an in-person interview. Your eligibility will be determined within 21 days from the date you complete your telephone and/or inperson interview and functional assessment. You will be notified by letter as to your eligibility status.
- 5. If you do not receive written notice of the City of Elk Grove's decision within 21 days, you may request paratransit services until a decision has been made by calling (916) 683-8726.

# **Application for ADA Paratransit Eligibility**

Please complete all sections of this form. The information you provide will help determine what type of transportation service is the right service for you. **All information will remain confidential.** 

APPLICANT INFORMAT	TION (PLEASE	PRINT)	
First Name			Middle Initial
Last Name			
Street Address			Apt#
Apt. Complex/Care Facil	ity		
Mailing Address(if different from street address)			
City	State	Zip	County
Phone (daytime)		(evening)	
Cellular #		FTY for hearing imp	paired
Date of Birth/ Month Day	_/ S Year L	SSN ast 4 Digits (only)	Sex: ☐ Male ☐ Female
☐ New Application	or	□ Recer	tification
Please send me writter	information in	an alternate forn	nat.
□Large Print □Aud	io Tape   □	lBraille <b>□</b> CD	□Other:
Please provide the nam	ne of a LOCAL	relative/friend in o	case of an emergency:
Name		Relations	ship
Phone (daytime)		(evening)	r

How do you	u travel now? Pl	ease check <u>all</u> that ap	ply to you.	
<b>□</b> walk	drive a car	☐ ride in someone's	car 🗖 taxi	■ bicycle
🗖 e-tran	□ e-van	☐ RT bus/light rail tra	ain 🗖 Other:	
-	-	d the places you most fer to the following as		n the spaces
Trip destina	ation:			
Building Loc	cation / Name M	ercy Medical Group – I	Dr. Smith	<del> </del>
29876 Big I	Horn Blvd, Suite	300 Elk G	rove	957 <u>58</u>
Number and	l Street	City	<del></del>	ZIP Code
A. Trip desi				
Number and	Street	С	City	ZIP Code
B. Trip dest	tination: cation / Name			
Number and	l Street	C	City	ZIP Code
C. Trip dest	tination:			
Building Loc	cation / Name			
Number and	I Street	C	City	ZIP Code
D. Trip dest	tination:			
<u>-</u>			<u> </u>	

Number and Street

City

ZIP Code

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		s of disabi			se you	to be	e unable to	use	the acces	sible fix	ed-route
□	physica	al disability		<i>i</i> sual	impair	ment/	blindness		developm	ental dis	ability
	mental	illness	<b>□</b> r	ecent	t surge	ry			other		
Dia	gnosed	when:		<u>-</u>		_	Stable or	Progr	essive:		
ls y	your dis	sability tem	por	ary?							
	No, i	I expect it t t is perman 't know.		t	m	onths	i.				
		eed someduse the ac									nunity or
	Yes; s	ometimes				l Yes	; always		□	No	
	_	ever had ti sible fixed-		_					ommunity	y or how	/ to use
	Yes				No				Never ridd	len bus/li	ight rail
Ca	n you v	vait for a fix	xed-	route	bus o	r ligh	t rail train?	•			
	000	Yes No Only if the No more the				shelte	r				
Ca	n you n	naintain ba	lanc	e wh	ile sea	ted o	n a moving	y vehi	icle?		
		Yes		No	ı						
Но	w far ca	an you go	on le	vel g	round	(with	your mob	ility a	id, if you	use any	)?
	Up to	1 block		2 blo	ocks		3 blocks		4 or more	e blocks	

MOBILITY AID AND/OR EC	QUIF	PMENT INFORMATION	,			
Which of these mobility ai	ds c	lo you use? Please check	call <sup>•</sup>	that apply to you.		
<ul> <li>□ white cane</li> <li>□ support cane</li> <li>□ crutches</li> <li>□ leg brace</li> <li>□ service animal</li> <li>□ other (please specify)</li> </ul>		powered wheelchair 3-wheel scooter/cart manual wheelchair power assist wheelchair communication board		walker walker with seat portable oxygen prosthesis no mobility aid		
If you checked manual wh please provide the following		•	or po	wered scooter/cart,		
The ADA requires <i>e-tran</i> to wheelchairs. A "common			ned	as common		
<ul> <li>30 inches or less at the widest</li> <li>48 inches or less at the longest</li> <li>600 pounds or less with you sitting in it</li> </ul>						
Does your mobility aid fall	wit	hin this definition?				
□ Yes		☐ l'n	not	sure		
☐ No, it does not (please	exp	olain):	<del></del>			
CURRENT USE OF ACCES  Do you use any fixed-route tran or Sacramento Region	e bu	ses and/or light rail train				
☐ Yes				□ No		
If yes, how often?		Which routes do you	use	?		
When was the last time vo	u us	sed an accessible fixed-ro	oute	system by yourself?		

# FUNCTIONAL ABILITIES: USING ACCESSIBLE FIXED-ROUTE BUSES AND LIGHT RAIL TRAINS

# What best describes your functional ability to use accessible fixed-route buses and light rail trains? (CHECK ALL THAT APPLY)

I can get to and from bus stops/stations if the distance is not too far.
The severity of my disability or health condition can change from day to day. I can
ride the fixed-route buses and light rail trains when I am feeling well, but not at
other times.
I have a disability or health condition which causes me to be unable to ride the
fixed-route buses and light rail trains if the weather is extremely hot.
I have a disability or health condition which causes me to be unable to ride the
fixed-route buses and light rail trains if the weather is extremely cold.
I am unable to travel on the fixed-route buses and light rail trains when there is rain
and wind due to my disability or health condition.
I cannot climb stairs to get on and off the fixed-route buses and light rail trains, and
need the lift/ramp lowered.
I can get to and from bus stops only if there are curb-cuts and level sidewalks.
I have difficulty understanding or remembering all the things I would have to do to
use the fixed-route buses and light rail trains.
I can use the fixed-route buses and light rail trains if it is someplace I go all the
time.
I am unable to travel on the fixed-route buses and light rail trains during periods of
darkness due to my disability or health condition.
I use the fixed-route for some trips, but sometimes I am unable to use the bus or
light rail trains due to high air pollution (smog).
I can never use the fixed-route buses and light rail trains by myself.
I am not really sure if I can use the fixed-route buses and light rail trains by myself.

		buses and light	rail trains by myself for other
	Please explain:		
		<u> </u>	
CERTIFICATIO	N OF APPLICANT		
of my knowledge e-van Paratrans trains. I unders	•	lication is to dete can ride the fixed ormation could r	
participate in an	d that, at no expense to me in-person functional evalu ation if one is necessary.	_	Grove may require that I I skills and agree to such a
•	f I have a new mobility dev	•	es, if my mobility device has ger need to use <b>e-van</b>
(Signature of A	pplicant or Guardian if A	pplicable)	Date
Person Comple	eting Application <i>If Not</i> th	e Applicant:	
Printed Name		Relationship to	Applicant
Signature			Date
Daytime Phone	#	Evening Pho	one #

## PROFESSIONAL VERIFICATION (REQUIRED)

**To The Applicant -** Please have this page completed before mailing your application to the City. Any one of the professionals listed below may sign the application. If the signature page is not signed by one of these professionals, the application will be returned to you, and completion of your ADA eligibility evaluation will be delayed.

To the Profession	<b>onal -</b> Please check y	our professio	onal title:					
□physician	□physician's assis	stant (	⊐registere	d nurse/nu	ırse pract	itioner		
□psychiatrist	□psychologist	ſ	Jcase/res∉	se/resource manager				
□chiropractor □physical therapist □occupational therapist								
□special educat	ion teacher	f	⊐certified	l speech therapist				
□vocational reha	abilitation counselor	C	Certified of	orientation	& mobility	y specialist		
discomforted by Depending on the paratransit eligible from bus service information you disability causes and therefore we Please describe	or medical condition or find difficult) ind eir disability, people of ility is not based on the provide will help do him/her to be unable the medical diagnostic be unable to independent to the medical diagnostic be unable to independent.	dependently to the person's land the person's land the person's land the person's land the person with rich land the person and the person an	using lift-e e sometime ack of kno ding the bu der what sing lift-eq ride <b>e-van</b> I or cogni	equipped pes, or all of whedge of us, langua circumsta uipped but paratrans	oublic train f the time bus servi ge ability, nces this ses or lig it service.	nsit service.  ADA e-var. ce, distance or age. The applicant's ht rail trains		
Is this condition	n temporary? ☐ No	☐ Yes for:	□4 mos	☐6 mos	□9 mos	☐12 mos		
This person 🗆	is	o self-supervi	se daily ac	ctivities				
Last date of fac	e-to-face contact wi	th this applic	cant was_		/			
•	nalty of perjury under application is true and		he State o	f California	a that the	information		
Signature				Date	/	/		
Printed Name				Phone_				
Clinic/Agency		۸۵۵	rocc					

City	State	ZIP	
If Applicable: Professional Li	cense/Registration/Certification#_		State

#### **EXHIBIT B**

# CITY OF ELK GROVE Appeal Process for ADA Paratransit Eligibility Determinations

The City of Elk Grove (City) will hear appeals from determinations of paratransit eligibility. Individuals may appeal denial of eligibility for paratransit services, eligibility category, eligibility conditions, and/or trip denials.

### 1. Filing an Appeal

- A. All appeals must be filed at City Clerk's office and directed to the Transit System Manager: by telephone at (916) 687-3030, or fax at (916) 691-3163; in or in person at 8401 Laguna Palms Way, Elk Grove, CA 95758. City will assist appellants in completing City's Appeal Form, as necessary.
- В. Appeals of eligibility determinations must be filed within sixty-five (65) calendar days after receipt of the original determination of 1) ineligibility, 2) conditional eligibility, or 3) denial of a specific trip request. If the sixty-fifth day after the original determination or trip denial is on a weekend or legal holiday, an appeal will be accepted on the next business day. On the Appeal Form, the appellant shall state the grounds for and the facts in support of the appeal. An appellant may request an appeal hearing without providing additional detail and without the submission of additional written material or information. Any written material regarding the appellant's specific functional abilities and limitations and other supporting materials, if any, must be submitted with the appeal if the appellant is unable to obtain supporting materials by the deadline to file the appeal, the appeal shall still be accepted.

# 2. Receipt of Appeal Letter/Scheduling the Hearing

A. After city receives the Appeal Form and supporting documents, the Transit System Manager or his/her designee will either 1) grant the appeal and appellant will be entitled to the disputed service(s), or 2) forward the request to the City Manager or their designee to schedule the matter for a hearing. Initial review of

appeal requests by the Transit System Manager or his/her designee will be completed within five (5) business days after receipt of the Appeal Form and supporting documents. City will inform the appellant of the Transit System Manager's decision within three (3) business days of the determination of the Transit System Manager. Such notification shall be provided directly to the appellant and shall include a written statement describing the decision.

B. If an appeal is not granted by the Transit System Manager, the City will schedule an appeal hearing date and time. City will provide the appellant written notice of the date, time and place of the hearing at least fifteen (15) calendar days prior to the hearing date (in an accessible format if appropriate). The hearing shall be scheduled no more than thirty (30) days from the notification of determination by the Transit System Manager.

If the appellant needs to postpone the hearing date, they should submit a request in writing to City, except in the case where an appellant is prohibited from doing so due to a disability. If the appellant is unable to submit a request in writing due to a disability, he or she may submit the request via telephone to City at (916) 687-3030. The request should state the specific reasons that support the postponement and indicate that a copy of the request has been sent to the other party.

The City Manager or their designee will rule upon postponement requests. Each appellant may request one (1) postponement. Postponement may be granted in cases of death or serious illness. If the hearing officer finds good cause and grants a postponement, City will notify the appellant. The hearing will be rescheduled for no later than 15 days from the determination of the postponement and a new notice issued. If the postponement request is denied, the hearing will proceed as scheduled. The appellant and his/her representative or advocate are not required to be present at the hearing. However, the appellant must inform the Transit System Manager if he/she will not be present at the hearing, either by marking the appropriate box on the Appeal Form or by

telephone, at least twenty-four (24) hours prior to the hearing, at (916) 687-3030.

City will arrange transportation, for the appellant only (in accordance with the ADA appellant's transportation shall also be made available to a personal care attendant and companion boarding at the same time and location as the appellant), to and from the hearing, if necessary. Transportation will be provided at no cost from any location within the current *e-van* service area. The appellant may bring a representative or advocate to the hearing; however, City will not provide free transportation for the representative or advocate.

C. Appeals will be heard and decided by an Appeal Panel. The Appeal Panel consists of four (4) individuals with interest and experience in disability matters and shall consist of a combination of in-house transit personnel, outside transit agency personnel and members of the City's Disability Advisory Committee. City's Transit System Manager shall maintain a list of current Appeal Board members.

Prior to scheduling a hearing date and time, City Manager or his/her designee will select four (4) members of City's Appeal Board to serve on the Appeal Panel. City shall notify the appellant, in writing, of the names of the four (4) selected Appeal Panel members and shall include a biographical statement for each of the four (4) selected members. If after review of the biographical statements, the appellant feels that any of the selected Appeal Panel members may have a conflict of interest in his or her case, the appellant may notify City that he or she wishes the Appeal Panel member(s) removed from his or her case. The appellant need not share with City the reasons he or she would like any potential Appeal Panel members removed from the case. The appellant shall notify City within five (5) calendar days from the date of City's written notice. The appellant may notify City by telephone at (916) 687-3030, fax at (916) 691-3163; in writing or in person at 8401 Laguna Palms Way, Elk Grove, CA 95758. Upon notification, City will remove the requested Appeal Panel member(s) from the appellant's case and randomly select a replacement Appeal Panel member(s). The appellant will be notified in writing of the replacement Appeal Panel members(s) and shall be provided with a biographical statement for the replacement member(s). The appellant will be given an opportunity to notify City, if the appellant feels any of the replacement Appeal members may have a conflict of interest. The appellant must notify City within five (5) calendar days from the date of City's written notice. If City must remove the replacement Appeal Panel member(s) from the case, City shall proceed with the remaining members, so long as at least two (2) of the assigned members remain. If more than two (2) of the volunteer Appeal Board members assigned to the Appeal Panel are not present at the time and place set for the hearing, the hearing shall be rescheduled.

## 3. Hearing Procedures

- A. Copies of the original application submitted by the appellant and any additional material submitted by the appellant in filing the appeal, will be provided to the Appeal Panel five (5) business days in advance of the hearing. Documents to be submitted as evidence at the hearing, including a list of witnesses, will be provided to each party five (5) business days in advance of the hearing.
- B. The Appeal Panel shall hear and consider evidence and witnesses presented by City and the appellant including, without limitation:
  - 1. The information provided in the original application;
  - 2. Any additional information, written or verbal, received from the appellant;
  - 3. The individual originally determining eligibility, or if unavailable, any report prepared by that person;
  - 4. The statements of the appellant, his/her advocate and any other witnesses offered by the appellant;
  - 5. Information from City staff regarding its services, the architectural or other barriers impacting access to fixed route service or other eligibility criteria; and
  - 6. Any other material that is deemed by the hearing officer to be relevant to the appellant's ability to use City's fixed route service.
- C. The parties may question and cross-examine witnesses. Parties may question all witnesses and cross-examine adverse witnesses. The Appeal Panel shall question witnesses and review documents as necessary to provide a thorough hearing.

When the questioning of witnesses is complete, panel members may question witnesses. The Appeal Panel shall consider the relevant facts and shall weigh evidence in relation to its reliability. Only evidence presented during the hearing may be considered in the findings and decision.

D. Immediately after the hearing, the Appeal Panel shall prepare its findings of fact based on the evidence presented. The findings shall include a determination of the appellant's functional abilities and limitations relative to City's fixed route service. The Appeal Panel shall make its recommendation by a majority vote of the panel members. The City Manager or their shall prepare a written decision upon review of the Appeal Panel's recommendation. The written decision shall include the reasons for the decision. The decision of the City Manager or their designee shall be final. The City Manager or their designee shall provide the written decision to the appellant within thirty (30) calendar days after the hearing.

An adverse final decision by the City Manager or their designee will limit the appellant's right to other recourse. Therefore, the appellant may wish to seek counsel with a disability rights advocate or attorney, or contact a private attorney before participating in the appeal process, to explore his or her options.

#### 4. Interim Service

During the period between the receipt of an appeal of an initial determination of eligibility and the determination of the Appeal Panel, disputed ADA paratransit service will not be provided to the appellant except as provided below:

1. If an appeal is made regarding a specific trip by a certified or conditionally certified passenger, then service for the specific trip in question will be provided until an appeal hearing is concluded.

2. If the City Manager or their designee does not issue a written decision within thirty (30) calendar days, the appellant shall be presumed eligible for paratransit services unless and until a contrary decision is made.

## 5. Privacy of Appellants

- A. All City and Appeal Panel copies of appellant's applications and supporting materials remain the property of City and will be returned to the Transit System Manager at the conclusion of the appeal hearing.
- B. Members of the Appeal Panel are strictly prohibited from discussing the details of an appeal or revealing the name or other identifying characteristics of the appellant with any person not directly involved in the appeal. Members may discuss information of a general sort regarding a particular type of disability and its functional impact upon an individual's ability to use fixed route transit service in preparation for a hearing, but Appeal Panel members shall take care that information regarding specific appellants is not shared.
  - B. Appellants may request that the hearing be conducted in closed session. At appellant's request, all parties except Appeal Panel members, necessary City staff and witnesses, the appellant and his/her advocate and witnesses shall be excluded from the hearing.
  - C. When the hearing is concluded the matter will be submitted to the panel, a decision will be made and a written decision, including the reasons therefor, will be prepared and copies sent to the parties within thirty (30) calendar days after the hearing.
  - D. Audiotapes will be made of all hearings. The tapes of the hearings, together with all supporting material, will remain the property of City and held securely for a minimum of five (5) years until the tapes are destroyed. Copies of these tapes and materials will be made and released to third parties through the process of legal discovery or as otherwise required by law.

Upon appellant's request, copies of the audiotaped proceedings shall be provided to the appellant at no cost.

#### CERTIFICATION ELK GROVE CITY COUNCIL RESOLUTION NO. 2011-175

STATE OF CALIFORNIA	)	
COUNTY OF SACRAMENTO	)	SS
CITY OF ELK GROVE	)	

I, Jason Lindgren, City Clerk of the City of Elk Grove, California, do hereby certify that the foregoing resolution was duly introduced, approved, and adopted by the City Council of the City of Elk Grove at a regular meeting of said Council held on September 14, 2011 by the following vote:

AYES: COUNCILMEMBERS: Detrick, Cooper, Davis, Hume, Scherman

NOES: COUNCILMEMBERS: None

ABSTAIN: COUNCILMEMBERS: None

ABSENT: COUNCILMEMBERS: None

Jason Lindgren, City Glerk City of Elk Grove, California